#### STATE OF FLORIDA FLORIDA ELECTIONS COMMISSION

In Ke	: Martin Collins	Case No.: FEC 16-603
то:	Martin Collins	Division of Elections
	1445 Marsh Creek Lane	500 S Bronough Street, Room 316
	Orlando, FL 32828-2828	Tallahassee, FL 32399

#### NOTICE OF HEARING (INFORMAL HEARING)

A hearing will be held in this case before the Florida Elections Commission on, March 13, 2018 at 8:30 am, or as soon thereafter as the parties can be heard, at the following location: Augustus B. Turnbull Conference Center, 555 West Pensacola Street, Room 103, Tallahassee, Florida 32301.

Failure to appear in accordance with this notice will constitute a waiver of your right to participate in the hearing. Continuances will be granted only upon a showing of good cause.

This hearing will be conducted pursuant to Section 106.25, Florida Statutes, which governs your participation as follows:

**If you are the Respondent**, you may attend the hearing, and you or your attorney will have 5 minutes to present your case to the Commission. However, some cases (including those in which consent orders or recommendations for no probable cause are being considered) may be decided by an *en masse* vote and, unless you request to be heard or the Commission requests that your case be considered separately on the day of the hearing, your case will *not* be individually heard.

**If you are the Complainant**, you may attend the hearing, but you will *not* be permitted to address the Commission. In addition, some cases (including those in which consent orders or recommendations for no probable cause are being considered) may be decided by an *en masse* vote and, unless the Respondent requests to be heard or the Commission requests that the case be considered separately on the day of the hearing, the case will *not* be individually heard.

**If you are an Appellant**, and you have requested a hearing, you may attend the hearing, and you or your attorney will have 5 *minutes* to present your case to the Commission.

Please be advised that both confidential and public cases are scheduled to be heard by the Florida Elections Commission on this date. As an Appellant, Respondent or Complainant in one case, you will *not* be permitted to attend the hearings on other confidential cases.

The Commission will electronically record the meeting. Although the Commission's recording is considered the official record of the hearing, the Respondent may provide, at his own expense, a certified court reporter to also record the hearing.

If you require an accommodation due to a disability, contact Donna Ann Malphurs at (850) 922-4539 or by mail at 107 West Gaines Street, The Collins Building, Suite 224, Tallahassee, Florida 32399, at least 5 days before the hearing.

See further instructions on the reverse side.

Amy McKeever Toman

Executive Director Florida Elections Commission February 26, 2018 Please refer to the information below for further instructions related to your particular hearing:

If this is a hearing to consider **an appeal from an automatic fine**, the Filing Officer has imposed a fine on you for your failure to file a campaign treasurer's report on the designated due date and, by filing an appeal, you have asked the Commission to consider either (1) that the report was in fact timely filed; or (2) that there were unusual circumstances that excused the failure to file the report timely. You are required to prove your case. If the Commission finds that the report was filed timely or that there were unusual circumstances that excused the failure, it may waive the fine, in whole or in part. The Commission may reduce a fine after considering the factors in Section 106.265, Florida Statutes. If the Commission finds that the report was not timely filed and there were no unusual circumstances, the fine will be upheld.

If this is a hearing to consider a **consent order before a determination of probable cause has been made**, the Commission will decide whether to accept or reject the consent order. If the Commission accepts the consent order, the case will be closed and become public. If the Commission rejects the consent order or does not make a decision to accept or deny the consent order, the case will remain confidential, unless confidentiality has been waived.

If this is a hearing to consider a **consent order after a determination of probable cause has been made**, the Commission will decide whether to accept or reject the consent order. If the Commission accepts the consent order, the case will be closed. If the Commission rejects the consent order or does not make a decision to accept or deny the consent order, the Respondent will be entitled to another hearing to determine if the Respondent committed the violation(s) alleged.

If this is a **probable cause hearing**, the Commission will decide if there is probable cause to believe that the Respondent committed a violation of Florida's election laws. Respondent should be prepared to explain how the staff in its recommendation incorrectly applied the law to the facts of the case. *Respondent may not testify, call others to testify, or introduce any documentary or other evidence at the probable cause hearing.* The Commission will only decide whether Respondent should be *charged* with a violation and, before the Commission determines whether a violation has occurred or a fine should be imposed, Respondent will have an opportunity for another hearing at which evidence may be introduced.

If this is an **informal hearing**, it will be conducted pursuant Sections 120.569 and 120.57(2), Florida Statutes; Chapter 28 and Commission Rule 2B-1.004, Florida Administrative Code. At the hearing, the Commission will decide whether the Respondent committed the violation(s) charged in the Order of Probable Cause. The Respondent will be permitted to testify. However, the Respondent may not call witnesses to testify.

Respondent may argue why the established facts in the Staff Recommendation do not support the violations charged in the Order of Probable Cause. At Respondent's request, the Commission may determine whether Respondent's actions in the case were willful. The Respondent may also address the appropriateness of the recommended fine. If Respondent claims that his limited resources make him unable to pay the statutory fine, he must provide the Commission with written proof of his financial resources at the hearing. A financial affidavit form is available from the Commission Clerk.

FILED

17 DEC 15 AM 9: 46

STATE OF FLORIDA ELECTIONS COMMISSION

#### STATE OF FLORIDA FLORIDA ELECTIONS COMMISSION

Florida Elections Commission, Petitioner,

Case No.: FEC 16-603

v.

Martin Collins, Respondent.

#### ORDER OF PROBABLE CAUSE

THIS MATTER was heard by the Florida Elections Commission (Commission) at its regularly scheduled meeting on November 28, 2017, in Tallahassee, Florida.

On September 1, 2017, Staff recommended to the Commission that there was probable cause to believe that the Florida Election Code was violated. The facts articulated in Staff's Recommendation are adopted by reference and incorporated herein. Based on the Complaint, Report of Investigation, Staff's Recommendation, and oral statements (if any) made at the probable cause hearing, the Commission finds that there is **probable cause** to charge Respondent with the following violation(s):

#### Count 1:

On or about September 22, 2016, Respondent violated Section 106.141(1), Florida Statutes, when Respondent failed to file his 2016 Termination Report reflecting the disposition of all remaining campaign funds.

#### Count 2:

On or about September 22, 2016, Respondent violated Section 106.19(1)(c), Florida Statutes, when Respondent deliberately failed include information on his 2016 Termination Report required to be reported by Chapter 106, Florida Statutes, when he failed to file a 2016 Termination Report.

The Commission also finds there is no probable cause to charge Respondent with violating Section 106.07(7), Florida Statutes.

**DONE AND ORDERED** by the Florida Elections Commission on November 28, 2017.

M. Scott Thomas, Chairman
Florida Elections Commission

Copies furnished to: Eric M. Lipman, General Counsel Martin Collins, Respondent Division of Elections, Complainant

#### NOTICE OF RIGHT TO A HEARING

As the Respondent, you may elect to resolve this case in several ways. First, you may elect to resolve this case by <u>consent order</u> where you and Commission staff agree to resolve the violation(s)s and agree to the amount of the fine. The consent order is then presented to the Commission for its approval. To discuss a consent order, contact the FEC attorney identified in the Order of Probable Cause.

Second, you may request an <u>informal hearing</u> held before the Commission, if you <u>do not</u> dispute any material fact in the Staff Recommendation. You have 30 days from the date the Order of Probable Cause is filed with the Commission to request such a hearing. The date this order was filed appears in the upper right-hand corner of the first page of the order. At the hearing, you will have the right to make written or oral arguments to the Commission concerning the legal issues related to the violation(s) and the potential fine. At the request of Respondent, the Commission will consider and determine willfulness at an informal hearing. Otherwise, live witness testimony is unnecessary.

Third, you may request a <u>formal hearing</u> held before an administrative law judge in the Division of Administrative Hearings (DOAH), if you dispute any material fact in the Staff Recommendation. You have 30 days from the date the Order of Probable Cause is filed with the

Commission to request such a hearing. The date this order was filed appears in the upper right-hand corner of the first page of the order. At the hearing, you will have the right to present evidence relevant to the violation(s) listed in this order, to cross-examine opposing witnesses, to impeach any witness, and to rebut the evidence presented against you.

If you do not elect to resolve the case by consent order or request a formal hearing at the DOAH or an informal hearing before the Commission within 30 days of the date this Order of Probable Cause is filed with the Commission, the case will be sent to the Commission for a formal or informal hearing, depending on whether the facts are in dispute. The date this order was filed appears in the upper right-hand corner of the first page of the order.

To request a hearing, please send a written request to the Commission Clerk, Donna Ann Malphurs. The address of the Commission Clerk is 107 W. Gaines Street, Collins Building, Suite 224, Tallahassee, Florida 32399-1050. The telephone number is (850) 922-4539. The Clerk will provide you with a copy of Chapter 28-106, *Florida Administrative Code*, and other applicable rules upon request. No mediation is available.

#### STATE OF FLORIDA FLORIDA ELECTIONS COMMISSION

Coss No . EEC 16 602

	: Marun Connis	/
TO:	Martin Collins	Division of Elections
	1445 Marsh Creek Lane	500 S Bronough Street, Room 316
	Orlando, FL 32828-2828	Tallahassee, FL 32399

#### NOTICE OF HEARING (PROBABLE CAUSE DETERMINATION)

A hearing will be held in this case before the Florida Elections Commission on, November 28, 2017 at 10:00 am, or as soon thereafter as the parties can be heard, at the following location: 412 Knott Building, Pat Thomas Committee Room, 404 South Monroe Street, Tallahassee, Florida 32399.

Failure to appear in accordance with this notice will constitute a waiver of your right to participate in the hearing. Continuances will be granted only upon a showing of good cause.

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See further instructions on the reverse side.

In Do. Montin Calling

Amy McKeever Toman

Executive Director Florida Elections Commission November 13, 2017 Please refer to the information below for further instructions related to your particular hearing:

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If this is a **probable cause hearing**, the Commission will decide if there is probable cause to believe that the Respondent committed a violation of Florida's election laws. Respondent should be prepared to explain how the staff in its recommendation incorrectly applied the law to the facts of the case. *Respondent may not testify, call others to testify, or introduce any documentary or other evidence at the probable cause hearing.* The Commission will only decide whether Respondent should be *charged* with a violation and, before the Commission determines whether a violation has occurred or a fine should be imposed, Respondent will have an opportunity for another hearing at which evidence may be introduced.

If this is an **informal hearing**, it will be conducted pursuant Sections 120.569 and 120.57(2), Florida Statutes; Chapter 28 and Commission Rule 2B-1.004, Florida Administrative Code. At the hearing, the Commission will decide whether the Respondent committed the violation(s) charged in the Order of Probable Cause. The Respondent will be permitted to testify. However, the Respondent may not call witnesses to testify.

Respondent may argue why the established facts in the Staff Recommendation do not support the violations charged in the Order of Probable Cause. At Respondent's request, the Commission may determine whether Respondent's actions in the case were willful. The Respondent may also address the appropriateness of the recommended fine. If Respondent claims that his limited resources make him unable to pay the statutory fine, he must provide the Commission with written proof of his financial resources at the hearing. A financial affidavit form is available from the Commission Clerk.

#### STATE OF FLORIDA FLORIDA ELECTIONS COMMISSION

In Re:	Martin Collins	Case No.:	FEC 16-603
	1		

#### STAFF RECOMMENDATION FOLLOWING INVESTIGATION

Pursuant to Section 106.25(4)(c), Florida Statutes, undersigned staff counsel files this written recommendation for disposition of the complaint in this case recommending that there is probable cause to charge Respondent with violating Sections 106.141(1) and 106.19(1)(c), Florida Statutes, and no probable cause to charge Respondent with violating Section 106.07(7), Florida Statutes Based upon a thorough review of the Report of Investigation submitted on July 11, 2017, the following facts and law support this staff recommendation.

- 1. On October 21, 2016, the Florida Elections Commission ("Commission") received a referral from the Division of Elections ("Division") alleging that Martin Collins ("Respondent") violated Chapter 106, Florida Statutes.
- 2. Respondent was a candidate for State Representative, District 49, in the 2016 election. He did not qualify. Respondent's Appointment of Campaign Treasurer and Designation of Campaign Depository for Candidates form was filed with the Division on May 18, 2016. Respondent appointed himself as his own campaign treasurer and designated SunTrust Bank as his campaign depository. (ROI Exhibit 1)<sup>1</sup>
- 3. On May 25, 2017, the Executive Director sent Respondent notification that Commission staff would investigate the following sections of law:

Section 106.07(7), Florida Statutes: As alleged in the complaint, Respondent, a 2016 candidate for State Representative, may have failed to notify the filing officer on the prescribed reporting date that no report would be filed on that date because he had not received funds, made contributions, or expended reportable funds during the 2016 termination reporting period.

Section 106.141(1), Florida Statutes: As alleged in the complaint, Respondent, a 2016 candidate for State Representative, failed to timely file his 2016 Termination Report reflecting the disposition of all remaining campaign funds.

<sup>1</sup> The Report of Investigation shall be referred to herein as "ROI."

Section 106.19(1)(c), Florida Statutes: As alleged in the complaint, Respondent, a 2016 candidate for State Representative, may have falsely reported or deliberately failed to include information in his 2016 Termination Report, as required by Chapter 106.

- 4. By letter dated May 20, 2016, Kristi Reid Bronson, Chief, Bureau of Election Records, notified Respondent that his name had been placed on the 2016 active candidate list. The letter advised Respondent that all candidates who file reports with the Division are required to use the electronic filing system ("EFS") and provided Respondent with a user identification number and initial password to access the EFS. (ROI Exhibit 2, page 1)<sup>2</sup>
- 5. Ms. Bronson's May 20, 2016 letter further advised Respondent that all the Division's publications and reporting forms were available on the Division's website and directed Respondent to print a copy of the Candidate and Campaign Treasurer Handbook ("Handbook") and the Calendar of Reporting Dates as well as other documents. (ROI Exhibit 2, page 3)
- 6. The qualifying period for House of Representative candidates was from June 20-24, 2016. Respondent's 2016 Termination Report ("TR") covering the period of June 25, 2016, through September 22, 2016, that was required to reflect the disposition of all remaining funds in Respondent's campaign account was due on September 22, 2016. However, Respondent failed to timely file a 2016 TR or notification that no reportable activity occurred. (ROI Exhibit 6, page 2; Attachment A; Attachment B; and Attachment C)
- 7. On September 23, 2016, the Division sent Respondent notification that he had not filed his 2016 TR or notice that no reportable activity occurred, whichever was applicable. (ROI Exhibit 3)
- 8. On October 3, 2016, the Division sent a letter to Respondent marked "Final Notice." The notification stated that the Division had not yet received Respondent's 2016 TR or notice that no reportable activity occurred, whichever was applicable. The Division's October 3, 2016 letter was confirmed delivered on October 5, 2016. (ROI Exhibit 4)
- 9. Investigator Smith subpoenaed copies of Respondent's campaign account records from SunTrust Bank. Respondent's bank account records show that on July 1, 2016, Respondent's campaign account balance was \$1.16. On July 29, 2016, Respondent's bank initiated a \$1.16 closing debit to bring the balance in Respondent's account to \$0. (ROI Exhibit 5, pages 2 and 3)<sup>3</sup>

3)

Ms. Bronson is now known as Kristi Willis.

SunTrust's Closing Withdrawal Ticket indicates that the \$1.16 was given to Respondent. (ROI Exhibit 5, page

- 10. Because Respondent had reportable financial activity during the termination reporting period, Respondent was not required to file a notice of no reportable activity with the filing officer. However, Respondent was required to file a 2016 TR. As of August 23, 2017, Respondent has failed to file a 2016 TR. (Attachment C)<sup>4</sup>
- 11. During a June 21, 2017 telephone conversation with Investigator Smith, Respondent stated that he thought he filed a report to finalize everything for the campaign. Respondent also stated that he thought he recalled some earlier "paperwork issues" and maybe the Division's EFS system rejected his 2016 TR. Respondent also told Investigator Smith that he could not say for sure that he printed and read Chapter 106, Florida Statutes, or the Handbook. (Attachment D, Phone Log Entry 1)
- 12. On June 21, 2017, Respondent spoke with Malcolm Chellman at the Division. Mr. Chellman sent Respondent a form to complete and return so Respondent could log onto the EFS and file his 2016 TR. (ROI Exhibit 7)
- 13. Based on the information above, it appears Respondent was not required to file a notice of no reportable activity for the 2016 termination reporting period, may have failed to timely file his 2016 TR, and may have deliberately failed to include information required to be reported by Chapter 106 by failing to file a 2016 TR.
- 14. "Probable Cause" is defined as a reasonable ground of suspicion supported by circumstances sufficiently strong to warrant a cautious person in the belief that the person has committed the offense charged. Schmitt v. State, 590 So.2d 404, 409 (Fla. 1991). Probable cause exists where the facts and circumstances, of which an [investigator] has reasonably trustworthy information, are sufficient in themselves for a reasonable man to reach the conclusion that an offense has been committed. Department of Highway Safety and Motor Vehicles v. Favino, 667 So.2d 305, 309 (Fla. 1st DCA 1995).
- 15. The above facts show Respondent was a candidate for State Representative, District 49, in the 2016 election. He did not qualify. Respondent's 2016 TR was due on September 22, 2016.
- 16. The above facts also show that on July 1, 2016, the balance in Respondent's campaign account was \$1.16 and on July 29, 2016, Respondent's bank initiated \$1.16 closing debit that brought the balance in Respondent's account to \$0. Respondent was required to report the \$1.16 debit on his 2016 TR. However, despite receiving two written notifications and talking with someone at the Division about filing his 2016 TR, as of August 23, 2017, Respondent's 2016 TR remains outstanding.

Respondent successfully filed two campaign reports prior to the due date for the report at issue in this case. (Attachment C)

The above facts further show that Respondent stated he thought he filed a report to finalize everything for the campaign and that Respondent thought he recalled some earlier "paperwork issues" which may have caused the Division's EFS to reject his 2016 TR. Respondent also stated that he could not say for sure that he printed and read Chapter 106, Florida Statutes, or the Handbook.

Based on the foregoing, I recommend the Commission find probable cause to charge Respondent with the following violations:

#### Count 1:

On or about September 22, 2016, Respondent violated Section 106.141(1), Florida Statutes, when Respondent failed to file his 2016 Termination Report reflecting the disposition of all remaining campaign funds.

#### Count 2:

On or about September 22, 2016, Respondent violated Section 106.19(1)(c), Florida Statutes, when Respondent failed include information on his 2016 Termination Report required to be reported by Chapter 106, Florida Statutes, when he failed to file his 2016 Termination Report.

I further recommend the Commission find no probable cause to charge Respondent with violating Section 106.07(7), Florida Statutes.

Respectfully submitted on August

Eric M. Lipman

General Counsel

I have reviewed this Staff Recommendation on the staff day of August

Amy McKeever Tomah

Executive Director

2016 State Qualifying Handbook

> Florida Department of State Division of Elections R. A. Gray Building, Room 316 500 South Bronough Street Tallahassee, FL 32399-0250 850.245.6240



(Rev. 01/27/2016)

### Chapter 6: State Senator and State Representative

#### Qualifications

- Elector and resident of the district upon taking office.
- 2. Must be at least twenty-one years of age.
- Must be a resident of the state for at least two years prior to election.

(Art. III, § 15, Fla. Const.)

#### **Qualifying Dates**

Noon, June 20 - Noon, June 24, 2016

Notwithstanding the qualifying dates stated above, the qualifying office may accept and hold qualifying papers submitted not earlier than 14 days prior to the beginning of the qualifying period, to be processed and filed during the qualifying period.

(Section 99.061, Fla. Stat.)

#### **Required Qualifying Documents**

The following items must be received by the Division no later than noon, June 24, 2016:

 Form DS-DE 9, Appointment of Campaign Treasurer and Designation of Campaign Depository. (If the original <u>DS-DE 9</u> was previously filed with the Division, a copy is not required to be filed during the qualifying period.)  Party Affiliation Candidates: <u>Form DS-DE</u> 24, Candidate Oath;

No Party Affiliation Candidates: Form DS-DE 24B, Candidate Oath; or

Write-in Candidates: <u>Form DS-DE</u> 24A, Candidate Oath.

 Form 6, Full and Public Disclosure of Financial Interests for the year 2015 (and any other forms applicable as identified on Form 6). A public officer who has filed the full and public disclosure or statement of financial interests for the year 2015 with the Commission on Ethics prior to qualifying for office may file a copy of that disclosure at the time of qualifying.

#### Candidates Paying the Qualifying Fee

In addition to the above referenced items, all candidates, except a person certified to qualify by the petition method or seeking to qualify as a write-in candidate, must pay the qualifying fee below, as applicable:

- Party Affiliation Candidates: \$1,781.82
   (6% of annual salary as of July 1, 2015);
- No Party Affiliation Candidates: \$1,187.88 (4% of annual salary as of July 1, 2015)

# Calendar of Reporting Dates for 2016 Candidates registered with the Division of Elections

Cover Period	Report Code	<b>Due Date</b>
12/01/15 - 12/31/15	2015 M12	01/11/16
01/01/16 - 01/31/16	2016 M1	02/10/16
02/01/16 - 02/29/16	2016 M2	03/10/16
03/01/16 - 03/31/16	2016 M3	04/11/16
04/01/16 - 04/30/16	2016 M4	05/10/16
05/01/16 - 05/31/16	2016 M5	06/10/16
06/01/16 - 06/24/16	2016 P1	07/01/16
06/25/16 - 07/08/16	2016 P2	07/15/16
07/09/16 - 07/22/16	2016 P3	07/29/16
07/23/16 - 07/29/16	2016 P4	08/05/16
07/30/16 - 08/05/16	2016 P5	08/12/16
08/06/16 - 08/12/16	2016 P6	08/19/16
08/13/16 - 08/25/16	2016 P7	08/26/16
08/26/16 - 09/02/16	2016 G1	09/09/16
09/03/16 - 09/16/16	2016 G2	09/23/16
09/17/16 - 09/30/16	2016 G3	10/07/16
10/01/16 - 10/07/16	2016 G4	10/14/16
10/08/16 - 10/14/16	2016 G5	10/21/16
10/15/16 - 10/21/16	2016 G6	10/28/16
10/22/16 - 11/03/16	2016 G7	11/04/16

### **Termination Reports**

<b>Cover Period</b>	Report Code	<b>Due Date</b>
After May Qualifying	TR	08/04/16
After June Qualifying	TR	09/22/16
Primary Election	TR	11/28/16
General Election	TR	02/06/17



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# Florida Department of State - Division of Elections

#### Florida Election System Reports

C	andidate/Committee L	_ookup	Candid	date N	lame: Mart	in Collin	ıs				
Name	collins			Acc	count: 6637	70					
Election		_	Date Due	Туре	Date Filed	Status	Days Late	Fine Assessed	Appealed	Amount Fined	Amount Paid
Acct	66370	<b>V</b>	9/22/2016 7/1/2016	TR P1	8/30/2016	FEC	0	\$0.00		\$0.00	\$0.00
Type	Candidate	▼	6/10/2016	M5	6/10/2016						
	Search	t									

# ATTACHMENT C

# FLORIDA ELECTIONS COMMISSION PHONE LOG

Case No.: FEC 16-603

Respondent: Martin Collins

Complainant: Division of Elections

1. **Date and time:** 06/21/17 @ 1:46 p.m.

**Name:** Respondent **Phone** #: 407-733-4611

Summary: I called Respondent for the purpose of asking him about the referral from the

Division whereby he did not file a termination report.

Respondent said that he thought he filed a report to "finalize" everything for the campaign. I brought it to his attention that according to records from the Division, he filed two earlier reports but had not filed his termination report. I provided him with the Division's telephone number should he want to call and speak with the Division concerning the outstanding termination report.

Respondent reported that he did not qualify and that his campaign ended early. He added that he thought he recalled having some "paperwork issues" with the Division earlier on suggesting that maybe "their system kicked it back."

I brought it to his attention that he would have received an acknowledgment letter from the Division advising him that his name had been added to the 2016 active candidate list and within the letter, it was suggested that he print and read a copy of Chapter 106, Florida Statutes and the Candidate Handbook. When asked, Respondent said that he could not say for sure that he printed and read either publication as he has had a lot going on in his personal life since. He added that things have turned a little to the "hopeless side" over the past several months. Respondent further added that he had run for a county commission seat several years ago and he found it much easier to navigate and file his paperwork with the county office more so than with the state office.

Respondent added that he did not have any "legitimate funds" and that he loaned his campaign some money. When asked, Respondent said that he did open an account with the bank but he was unable to recall how the account was titled. When asked, Respondent said that he did not have a "good" address and that the address on file was basically "as good as it gets."

Memo to File? No Entered by: KS

#### 2. Date and time:

Name:
Phone #:
Summary:
Memo to File? No
Entered by:

#### FLORIDA ELECTIONS COMMISSION REPORT OF INVESTIGATION Case No.: FEC 16-603

Respondent: Martin Collins

Complainant: Division of Elections

Pursuant to Section 106.25, Florida Statutes, on October 21, 2016, the Florida Elections Commission received information from the Division of Elections alleging that Respondent violated Chapter 106, Florida Statutes. The Division's referral was mandated pursuant to Section 106.07(8)(d), Florida Statutes. Commission staff, therefore, investigated whether Respondent violated the following statutes:

Section 106.07(7), Florida Statutes, failure of a candidate who did not receive any contributions or make any expenditures during a reporting period to notify timely the filing officer, in writing, that no report is being filed;

Section 106.141(1), Florida Statutes, failure of a candidate to dispose of funds remaining in his campaign account within 90 days after he withdrew, became unopposed, was eliminated, or elected and to file a report reflecting the disposition of all remaining funds; and

Section 106.19(1)(c), Florida Statutes, prohibiting a person or organization from falsely reporting or deliberately failing to report information required by Chapter 106, Florida Statutes.

#### I. Preliminary Information:

- 1. Respondent, Martin Collins, was a 2016 candidate for State Representative, District 49. Subsequently, he did not qualify.
  - Complainant is the Division of Elections (Division).
- 3. Respondent's filing officer was Kristi Reid-Bronson<sup>1</sup>, Chief, Bureau of Election Records.
- 4. On May 18, 2016, Respondent's Appointment of Campaign Treasurer and Designation of Campaign Depository form (DS-DE 9) was filed with the Division. Respondent

ROI (07/16)

<sup>&</sup>lt;sup>1</sup> At the time, known as Kristi Reid Bronson. Now known as Kristi R. Willis.

appointed himself to serve as campaign treasurer for his campaign. To review the DS-DE 9 form, refer to Exhibit 1.

- 5. On May 20, 2016, Ms. Bronson sent Respondent a letter acknowledging his name had been placed on the 2016 active candidate list. The letter advised Respondent that all candidates filing reports with the Division are required to use the electronic filing system (EFS), and provided Respondent with his user identification number and initial password allowing him access to the EFS.
- 6. The letter also advised Respondent that all of the Division's publications and reporting forms are available on their website, including Chapter 106, Florida Statutes, the Candidate and Campaign Treasurer Handbook, and the Calendar of Reporting Dates. The letter further advised Respondent that it was his responsibility to read, understand, and follow the requirements of Florida's election laws. To review a copy of the acknowledgment letter, refer to Exhibit 2.
- 7. On September 23, 2016, the Division sent Respondent a letter informing him that he had not filed his termination report or notification that no reportable activity occurred. The letter was mailed to Respondent at the address provided on his DS-DE 9 form. To review the letter September 23, 2016 letter, refer to Exhibit 3.
- 8. On October 3, 2016, the Division sent Respondent a letter marked "Final Notice" informing him that his termination report or the required notification that no reportable activity occurred had not been filed. The final notice was delivered to Respondent at the address provided on his DS-DE 9 form. To review the October 3, 2016 letter and the delivery confirmation, refer to Exhibit 4.
- 9. On October 21, 2016, the Commission received a referral from the Division alleging that Respondent failed to report campaign activity during his 2016 Termination-Reporting period, or in the alternative, failed to notify the filing officer that no report would be filed. The allegations will be addressed in the paragraphs that follow.

### II. Alleged Violation of Section 106.07(7), Florida Statutes:

- 10. I investigated whether Respondent violated this section of the election laws by failing to notify the filing officer, in writing, that no report would be filed for the 2016 Termination-Reporting period.
- 11. Respondent was a 2016 candidate for State Representative, District 49; he did not qualify. Based on records from the Division, it appears that a termination report would cover June 25 September 22, 2016.
- 12. I subpoenaed and reviewed Respondent's campaign account records. Review of Respondent's bank records reflect that the account had a balance of \$1.16 on June 30, 2016. Bank records reflect that \$1.16 remained in the campaign account until a "Closing Debit" was made to the account, closing the account with a zero balance on July 29, 2016. To review bank records, refer to Exhibit 5.

ROI (07/16) 2

- 13. Based upon the bank records from Respondent's campaign depository, it appears that Respondent was required to file a termination report to reflect financial activity. According to the Respondent's filing history, Respondent had only two other reporting periods prior to the 2016 Termination-Reporting period. Respondent filed timely a campaign report for the reporting period covering May 19 May 31, 2016 and he filed timely a notification-of-no-activity for the reporting period covering June 1 June 24, 2016<sup>2</sup>. To review Respondent's filing history, refer to Exhibit 6.
  - 14. Respondent did not provide a response to the referral.
- 15. No record was found to indicate that Respondent has previously violated this section of the election laws.

#### III. Alleged Violation of Section 106.141(1), Florida Statutes:

- 16. I investigated whether Respondent violated this section of the election laws when he failed to timely file a 2016 Termination Report reflecting the disposition of all remaining campaign funds.
- 17. As previously noted, Respondent's campaign account was closed on July 29, 2016 to reflect a zero balance; Respondent's termination report was due September 22, 2016.
- 18. According to the Division, as of July 11, 2017, Respondent has started on the termination report but he has not filed it.
- 19. No record was found to indicate that Respondent has previously violated this section of the election laws.

### IV. Alleged Violation of Section 106.19(1)(c), Florida Statutes:

- 20. I investigated whether Respondent violated this section of the election laws by failing to report campaign activity during the 2016 Termination-Reporting period.
- 21. To review the circumstances regarding Respondent's campaign activity, please refer to paragraphs 12 and 13 of this report.
- 22. No record was found to indicate that Respondent has previously violated this section of the election laws.

#### V. FEC History:

Respondent has had no prior history with the Florida Elections Commission.

#### Conclusion:

ROI (07/16) 3

<sup>&</sup>lt;sup>2</sup> Bank records secured from the subpoena reflect that Respondent should have reported a \$40 cash withdrawal made on June 21, 2016, during the 2016 P1 reporting period.

- 24. In a telephone interview on June 21, 2017, Respondent said that he thought he had "finalized" everything for his campaign. Respondent acknowledged that his campaign "ended early" and that he thought he recalled having some "paperwork issues" with the Division early on in his campaign.
- 25. The Division's history notes reflect that Respondent called to inquire about filing his termination report; Respondent's contact with the Division transpired on June 21, 2017, the date of the final interview. To review the Division's history notes, refer to Exhibit 7.
- 26. As per paragraph 18, Respondent has started his termination report but as of July 11, 2017, he has not filed it. The report was due September 22, 2016.
- 27. As part of the telephone interview, Respondent said that he could not recall for certain whether or not he read Chapter 106, Florida Statutes and/or the Candidate and Campaign Treasurer Handbook. During the telephone interview, Respondent reported that he had been a county commission candidate several years ago and that he found it much easier to navigate and file his paperwork with the county office<sup>3</sup>. A review of records from the Orange County Supervisor of Elections office indicates that Respondent filed campaign reports for four reporting periods relative to his 2006 campaign. Respondent was required to file a termination report; however, there appears to be no record of the termination report having ever been filed. To review records from the supervisor of elections office, refer to Exhibit 8.
- 28. Respondent executed a Statement of Candidate form indicating that he had been provided access to read and understand the requirements of Chapter 106, Florida Statutes; the form is dated as having been signed May 10, 2016. To review the Statement of Candidate, refer to Exhibit 9.

Respectfully submitted on July 11, 2017.

will Smill

Keith Smith

Investigation Specialist

<sup>&</sup>lt;sup>3</sup> Respondent was a 2006 candidate for the Orange County Commission.

Current address of Respondent	Current address of Complainant
Martin Collins	Division of Elections
1445 Marsh Creek Lane	500 South Bronough Street - Room 316
Orlando, Florida 32828-2828	Tallahassee, Florida 32399-0250

#### Name and Address of Filing Officer:

Kristi R. Willis, Chief Bureau of Elections Records 500 South Bronough Street - Room 316 Tallahassee, Florida 32399-0250

Copy furnished to: David Flagg, Investigations Manager

5

# FLORIDA ELECTIONS COMMISSION REPORT OF INVESTIGATION

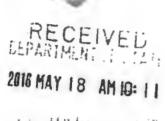
Martin Collins -- FEC 16-603

LIST OF EXHIBITS							
Exhibits #s Description of Exhibits							
Exhibit 1	DS-DE 9						
Exhibit 2	Division's acknowledgement ltr						
Exhibit 3	Division's 09/23/16 ltr to R						
Exhibit 4	Final Notice/Delivery confirmation						
Exhibit 5	Bank records						
Exhibit 6	Respondent's filing history						
Exhibit 7	Division's history notes						
Exhibit 8	Records from OCSOE office re: R's 2006 campaign						
Exhibit 9	Statement of Candidate						

#### **APPOINTMENT OF CAMPAIGN TREASURER** AND DESIGNATION OF CAMPAIGN **DEPOSITORY FOR CANDIDATES**

(Section 106.021(1), F.S.)

(PLEASE PRINT OR TYPE)



JEVIS JA OF ELECTIONS

NOTE: This form must be on file officer before opening the campaign						OFFICE	EUSE	ONLY
1. CHECK APPROPRIATE BOX(ES):		reasurer/D	eputy [	Deposito	ry 🔲	Office		Part
2. Name of Candidate (in this order: F  Martin Collins  4. Telephone 5. E-mail: (407) 733-4611 Votema	address	code)	ress (included 1445	Marsh	Creek	cln	state,	zip
6. Office sought (include district, circle) FL House Dist 4	uit, group number)		applical	My intent	is to run as	a Write-II	n cand	
8. If a candidate for a partisan office				applicable		nt is to rui		
Write-In No Party Affilia	tion PR	CRUBI.	can		Par	ty cano	didate.	
9. I have appointed the following pe	rson to act as my	Cam	paign Trea	surer [	Deputy	Treasure	F	
10. Name of Treasurer or Deputy Trea	surer							
Martin Collins								
11. Mailing Address 1945 Marsh Creek I.	1				12. Telep	hone		
13. City 14. Cou Orlando Oran			Zip Code 2828	17. E-mai	address	segmu.	1.com	,
18. I have designated the following	bank as my	Prima	y Deposito	y 🛮	Secondar	y Deposit	ory	
19. Name of Bank Sun trust		20. Addre	N Alan	aya Tr				
21. City 2	22. County		23. State			24. Zip C	ode	
Orlando	Orange		FL			328	26	
UNDER PENALTIES OF PERJURY, I DECLAI DESIGNATION OF	RE THAT I HAVE READ THE CAMPAIGN DEPOSITOR						EASUR	ER ANI
25. Date		26. Signa	ture of Can	didate	F-2-3			
5-10-16		X	Fork	the	M	w	7	
1. Martin Collins	Print or Type Name)	nt (fill in the	blanks and		appropriate		ntmen	nt
designated above as:	Campaign Treasure	or O	Deputy Tre	easurer.	, _			



Governor

KEN DETZNER
Secretary of State

May 20, 2016

Martin Collins 1445 Marsh Creek Lane Orlando, Florida 32828

Dear Representative Collins:

This will acknowledge receipt of the Appointment of Campaign Treasurer and Designation of Campaign Depository for the office of State Representative, which was placed on file in our office on May 18, 2016. Your name has been placed on the 2016 active candidate list.

#### Campaign Treasurer's Reports

Your first campaign treasurer's report will be due on **June 10**, **2016**. The report will cover the period of May 1-31, 2016 (M5). All candidates who file reports with the Division of Elections are required to file by means of the Division's Electronic Filing System (EFS).

#### Credentials and Sign-ons

Below is the web address to access the EFS and your user identification number. The enclosed sealed envelope contains your initial password. Once you have logged in using the initial password, you will be immediately prompted to change it to a confidential sign-on. You, your campaign treasurer, and deputy treasurers are responsible for protecting these passwords from disclosure and are responsible for all filings using these credentials, unless the Division is notified that your credentials have been compromised.

EFS Website Address: https://efs.dos.state.fl.us

Identification Number: 66370

EXHIBIT (1 & 3)

Division of Elections

R.A. Gray Building, Suite 316 • 500 South Bronough Street • Tallahassee, Florida 32399 850.245.6240 • 850.245.6260 (Fax) dos.myflorida.com/elections/



Martin Collins May 20, 2016 Page Two

#### Pin Numbers

Pin numbers are confidential secure credentials that allow you to submit reports and update personal information. The enclosed sealed envelope contains your confidential pin numbers.

Each candidate is required to provide the Division of Elections with confidential personal information that may be used to allow access in the event that password is forgotten or lost. When you enter the campaign account screen, there will be a drop down box where you pick a question (such as What is your mother's maiden name?) and supply an answer. All passwords and answers to questions are stored as encrypted data and cannot be viewed by Division staff and given out over the phone. Please notify the Division if your credentials have been compromised.

#### **Timely Filing**

All reports filed must be completed and filed through the EFS no later than midnight, Eastern Standard Time, of the due date. Reports not filed by midnight of the due date are late filed and subject to the penalties in Section 106.07(8), Florida Statutes. In the event that the EFS is inoperable on the due date, the report will be accepted as timely filed if filed no later than midnight of the first business day the EFS becomes operable. No fine will be levied during the period the EFS was inoperable.

Any candidate failing to file a report on the designated due date shall be subject to a fine of \$50 per day for the first 3 days late and, thereafter, \$500 per day for each late day, not to exceed 25% of the total receipts or expenditures, whichever is greater, for the period covered by the late report. However, for reports immediately preceding each primary and general election, the fine shall be \$500 per day for each late day, not to exceed 25% of the total receipts or expenditures, whichever is greater, for the period covered by the late report.

#### Electronic Receipts

The person submitting the report on the EFS will be issued an electronic receipt indicating and verifying the report was filed. Each campaign treasurer's report filed by means of the EFS is considered to be under oath by the candidate and campaign treasurer and such persons are subject to the provisions of Section 106.07(5), Florida Statutes.



Martin Collins May 20, 2016 Page Three

#### Instructions and Assistance

An online instruction guide is available to you on the EFS to assist with navigation, data entry, and submission of reports. The Division of Elections will also provide assistance to all users by contacting the EFS Help Desk at (850) 245-6280.

All of the Division's publications and reporting forms are available on the Division of Elections' website at <a href="http://dos.myflorida.com/elections/">http://dos.myflorida.com/elections/</a>. It is your responsibility to read, understand, and follow the requirements of Florida's election laws. Therefore, please print a copy of the following documents: Chapters 104 and 106, Florida Statutes, Candidate and Campaign Treasurer Handbook, Calendar of Reporting Dates, and Rule 1S-2.017, Florida Administrative Code.

Please let me know if you need additional information.

Sincerely,

Kristi Reid Bronson, Chief Bureau of Election Records

KRB/ljr

Enclosures

EXHIBIT 2 (3 & 3)



#### FLORIDA DEPARTMENT OF STATE

#### Ken Detzner Secretary of State

#### **DIVISION OF ELECTIONS**

September 23, 2016

Martin Collins 1445 Marsh Creek lane Orlando, FL 32828-2828 CAN 66370

Dear Mr. Collins:

Our records indicate that you have not filed either your termination report or notification that no reportable activity occurred, whichever is applicable. The filing date was September 22, 2016.

The law (s. 106.07(8)(b), Fla. Stat.) requires the filing officer to immediately notify you about the missed filing date and the automatic fines that will be assessed for late filing of a report, if a report was due.

- If reportable activity occurred and you have not filed a report, statutory fines are automatically assessed as \$50 per day until you file your report. The total fine for the untimely report cannot exceed 25% of the total receipts or expenditures, whichever is greater, for the cover period. Even if you end up filing your report late, we cannot waive the statutory fines. We will notify you of the specific amount of fines owed once you file your report. You have 20 days from the day you receive the notice to pay the fine or to appeal the fine to the Florida Elections Commission.
- If no reportable activity occurred for the report date(s), you are still required to notify us in writing, via the Division's Electronic Filing System, that no reportable activity occurred. No automatic fines are statutorily assessed.

However, in all cases, failure to file and/or untimely filing of a report of reportable activity, or if applicable, a notice that no reportable activity occurred, may constitute an apparent violation of chapter 106, Fla. Stat. If we refer such matter to the Florida Elections Commission, the Commission may subsequently impose a civil penalty for each violation under chapter 106.265(1), Fla. Stat.

If you have any questions, please contact the help desk at (850) 245-6280.

Sincerely,

Kristi Reid Bronson, Chief Bureau of Election Records

EXHIBIT 3



#### FLORIDA DEPARTMENT OF STATE

#### Ken Detzner Secretary of State

#### DIVISION OF ELECTIONS

**Final Notice Delivery Confirmation:** 

& CUSTOMER RECEIPT

USPS TRACKING # 9114 9014 9645 0630 6774 37 For Tracking or inquiries go to USPS or call 1-800-222-1911.

October 3, 2016

Martin Collins 1445 Marsh Creek lane Orlando, FL 32828-2828

CAN 66370

Dear Mr. Collins:

A recent review of the Division's records show that the Division has not yet received your termination report or the required notification that no reportable activity occurred, whichever is applicable.

The Division has previously notified you of the unfiled report or notification. Please file your report or notification. If the report or notification is not filed within 7 days of receipt of this letter, the Division will refer this matter to the Florida Elections Commission, which may impose civil penalties of up to \$1000 per violation, apart from that automatic fine provisions of s. 106.07(8)(b), Fla. Stat.) that are applicable only to campaign finance reports.

As we stated in the prior notices, even if you now file the report or notification, the untimely filing of a report of reportable activity, or if applicable, a notice that no reportable activity occurred, may constitute an apparent violation of chapter 106, Fla. Stat. If we refer such matter to the Florida Elections Commission, the Commission may subsequently impose a civil penalty for each violation under chapter 106.265(1), Fla. Stat.

If you have any questions, please contact the help desk at (850) 245-6280.

Sincerely,

Kristi Reid Bronson, Chief Bureau of Election Records

**Customer Service** 

**USPS Mobile** 





# USPS Tracking®

Still Have Qu Browse our F



Availab

Text Updates

Email Updates

Tracking Number: 9114901496450630677437

Updated Delivery Day: Wednesday, October 5, 2016

# **Product & Tracking Information**

Postal Product:

Features:

USPS Tracking®

DATE & TIME

STATUS OF ITEM

LOCATION

October 5, 2016, 3:50 pm

Delivered, In/At Mailbox

ORLANDO, FL 32828

Your item was delivered in or at the mailbox at 3:50 pm on October 5, 2016 in ORLANDO, FL 32828.

October 5, 2016, 10:21 am

Out for Delivery

ORLANDO, FL 32828

October 5, 2016, 2:21 am

Arrived at Post Office

ORLANDO, FL 32828

October 4, 2016, 11:14 am

Arrived at USPS Facility

ORLANDO, FL 32824

October 4, 2016, 3:18 am

Departed USPS Facility

TALLAHASSEE, FL 32301

October 3, 2016, 7:55 pm

Arrived at USPS Facility

TALLAHASSEE, FL 32301

# Track Another Package

Tracking (or receipt) number

EXHIBIT 4 (2 0 2)

Manage In

Track all your packs
No tracking number

Sign up for My





ACCOUNT STATEMENT

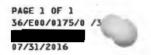
PHILLIP MARTIN COLLINS
CAMPAIGN ACCOUNT
MARTIN COLLINS FOR STATE HOUSE DISTRICT
1445 MARSH CREEK LN
ORLANDO FL 32828

QUESTIONS? PLEASE CALL 1-800-786-8787

IS IT TIME TO MAKE A PERSONAL COMMITMENT TO IMPROVE YOUR FINANCIAL HEALTH? THEN IT'S TIME TO TAKE ACTION.

JOIN US AT ONUP.COM TO LEARN HOW TO HOVE FROM FINANCIAL STRESS TO CONFIDENCE.

		ACCOUN	T SUMMARY					
ACCOUNT T	YPE	ACCOUNT NUM	BER	STATEMEN	T PERIOD	TAXPAYER ID		
PRIMARY B	USINESS CHECKING		0	6/01/2016	06/30/	2016 315-90-2144		
DESCRIPTION	ON	AMOUNT	DESCRIPTION	ON		AMOUNT		
BEGINNING	BALANCE	\$41.16	AVERAGE B	ALANCE		\$27.82		
DEPOSITS/	CREDITS	\$.00	AVERAGE C	OLLECTED B	ALANCE	\$27.82		
CHECKS		\$.00	NUMBER OF	DAYS IN S'	TATEMENT	PERIOD 30		
WITHDRAWA	LS/DEBITS	\$40.00						
ENDING BA	LANCE	\$1.16						
		WITHDRAW	ALS/DEBITS					
DATE	AMOUNT SERIAL #	DESCRIPTION	N				SR	BATCH
PAID								
06/21	40.00	ATH CASH W	ITHDRAWAL			TR DATE 06/21	82	
		ALAFAYA-	50 #1	ORL	ANDO	FL M137FL119		
WITHDRAWA	LS/DEBITS: 1							
DATE	BALANCE		IVITY HISTO		AL ANCE	COLLECTED		
DATE	BALANCE	BALANCE	DATE	В	AL ANCE	COLLECTED BALANCE		
06/01	41.16		06/21		1.16	1,16		



ACCOUNT STATEMENT

PHILLIP MARTIN COLLINS
CAMPAIGN ACCOUNT
MARTIN COLLINS FOR STATE HOUSE DISTRICT
1445 MARSH CREEK LN
ORLANDO FL 32828

QUESTIONS? PLEASE CALL 1-800-786-8787

IS IT TIME TO MAKE A PERSONAL COMMITMENT TO IMPROVE YOUR FINANCIAL HEALTH? THEN IT'S TIME TO TAKE ACTION.

JOIN US AT ONUP.COM TO LEARN HOW TO MOVE FROM FINANCIAL STRESS TO CONFIDENCE.

ACCOUNT SUMMARY

		ACCOUN	SUMMARY						
ACCOUNT TY	YPE	ACCOUNT NUM	BER	STATEM	ENT PERIOD		TAXPAYER ID		
***CLOSED				07/01/201	6 - 07/31/	2016	315-90-2144		
DESCRIPTION	DN .	THUOMA	DESCRIPT	TION			THUUNA		
BEGINNING	BALANCE	\$1.16	AVERAGE	BALANCE		-	\$1.04		
DEPOSITS/0	CREDITS	\$.00	AVERAGE	COLLECTED	BALANCE		\$1.04		
CHECKS		\$.00	NUMBER C	OF DAYS IN	STATEMENT	PERIOD	31		
WITHDRAWAL		\$1.16							
ENDING BAL	LANCE	\$.00							
		WITHDRAWA	LS/DEBITS	3					
DATE PAID	AMDUNT SERIAL #	DESCRIPTION	1					SR	BATCH
07/29	1.16	CLOSING DEE	SIT					20	74289658
WITHDRAWAL	S/DEBITS: 1								
		BALANCE ACT	VITY HIST	ORY					
DATE	BALANCE	COLLECTED BALANCE			BALANCE		COLLECTED BALANCE		
07/01	1.16	1.16	07/29		.00		.00		

#### **Check Image Print**

Date: 06/29/2017

Time: 15:26:52

Capture Date	Sequence Number	Aux OnUs	P/C	Amount	Posting Date	Posting Account
07/29/2016	74289658		0	\$1.16	07/29/2016	

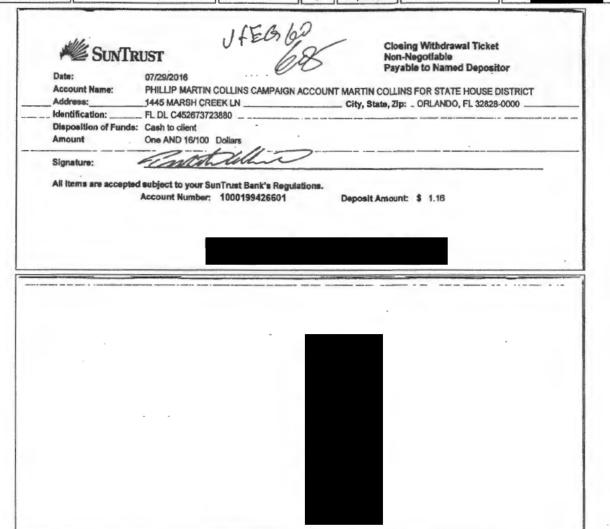


EXHIBIT 5 (3\omega3)

Report ID: HVCIP



search | directory | contact us | 411 | subscribe | tour | help

## Florida Department of State - Division of Elections

#### Florida Election System Reports

C	andidate/Committee Lo	okup	Candid	late N	lame: Mart	in Collin	15				
Name:	Name: collins			Account: 66370							
Election:			Date Due	Туре	Date Filed	Status	Days Late	Fine Assessed	Appealed	Amount Fined	Amount Paid
	66370 Candidate	<u> </u>	9/22/2016 7/1/2016 6/10/2016	P1	8/30/2016 6/10/2016		0	\$0.00	1	\$0.00	\$0.00
	Search Reset										

EXHIBIT ( (142)



2016 General Election Martin Collins (REP) State Representative

#### Campaign Finance Activity

Note: The information presented below was obtained from the Committee's/Candidate's Campaign Treasurer's Report filed with the Division of Elections. About the Campaign Finance Data Base.

		Co	ontributions					
	Filing Period	Monetary	Loans	InKind	Expend	Other	Transfers	
0	05/19/2016 - 05/31/2016	0.00	100.00	0.00	58.84	0.00	0.00	
0	06/01/2016 - 06/24/2016	0.00	0.00	0.00	0.00	0.00	0.00	
0	All Dates (Totals)	0.00	100.00	0.00	58.84	0.00	0.00	

Note: (E) indicates that report was filed electronically

X Indicates that detail has not been released

W Indicates that a waiver was filed and L Indicates that a loan report was filed

Select Detail Type

Contributions

Select Sort Order

Date(Ascending)

Select Output Type

Display On Screen ✓

Submit Query Now

Query the Campaign Finance Data Base

[Department of State] [Division of Elections] [Candidates and Races] [Campaign Finance Information]

EXHIBIT (0 (242)

#### HISTORY NOTES Martin Collins - 66370

Unique ID Date Recorded Last Edited Date Orginally Recorded By

54523 6/21/2017 2:34:00 PM mcchellman

Re Can/T called, confirmed not TR filed. He was going to try to log onto the system/recover PWD when he got to a computer, and I sent him a CRForm and advised how to fill it out and send it in. I told him I would note that he was beginning the process required to file the outstanding TR.

EXHIBIT \_\_\_\_7

6/22/2017

CANDIDATE: OFFICE: **Martin Collins** 



**County Commission, District 4** 



Beginning with the Oct. 10, 2005 reports, online reports are also in spreadsheet format.

Information contained within the reports has been generated by and is the sole responsibility of the reporting entity.

Due Date	Period Covered	Cover	Contributions	Expenditures
July 10, 20 <b>0</b> 6	April 1- June 30, 2006	PDF (waiver)		
August 4, 2006	July 1- July 28, 2006	PDF	xls	xls
August 18, 2006	July 29- August 11, 2006	PDF (waiver)		
September 1, 2006	August 12- August 31, 2006	PDF	None	<u>xls</u>



In any reporting period when there has been no activity in the account (no funds expended or received) the filing of the required report is waived. However, the filing officer must be notified in writing on the prescribed reporting date

that no report is being filed.

FLORIDA L PARTMENT OF S CAMPAIGN TREASUR	ER'S REPORT SUMMARY
(1) Martin Collins  Name (2) 2227 Bar Cir  Address (number and street)  Orlando FL 32807  City, State, Zip Code	OFFICE USE ONLY
Cover Period: From 7 / 1 / 06 To	CHECK IF PC HAS DISBANDED  CHECK IF CCE HAS DISBANDED  CHECK IF NO OTHER ELECTIONEERING COMMUNICATION REPORTS WILL BE FILED  TIDENTIFIERS
6) CONTRIBUTIONS THIS REPORT  Cash & Checks  Soans  \$ 2950  Total Monetary  \$ 2950  In-Kind  \$	(7) EXPENDITURES THIS REPORT  Monetary Expenditures \$ 2698.41  Transfers to Office Account \$  Total Monetary \$ 2698.41  (8) Other Distributions \$
(9) TOTAL Monetary Contributions To Date \$ 2950	(10) TOTAL Monetary Expenditures To Date \$ 2698.41
	RTIFICATION erson to falsify a public record (ss. 839.13, F.S.)
Certify that I have examined this report and it is true correct, and complete.  (Type name)  Individual (only for electioneering commun.)  Signature  DS-DE 12 (Rev. 08/04)	I certify that I have examined this report and it is true, correct, and complete.  (Type name) Markin Collins

Martin Collins County Commission District 4 07/01/06 to 07/31/06 Contributions

Date	Name	Address	Contributor Type	Occupation	Contribution Type	In-kind Description	Amdmt	Amnt
7/21/2006	Martin Collins	2227 Barr Circle	1	gov - financial	LOA			2950

Martin Collins County Commission District 4 7-01-06 to 7-31-06

#### Expenditures

Date	Name	Address	Purpose	Expenditure	Amdmt	Amnt
24-Jul	Supervisor of elections	119 West Kaley St Orl 32807	Qualification Fee	Type		2698.41

EXHIBIT

(5,09)



# WAIVER OF REPORT (Section 106.07(7), F.S.)

OFFICE USE ONLY 5: 36

	mber (Assigned by Division of Elections)
aunti Com	sei Die 24
Office Sought	(Include District, Circuit or roup Number)
Check box if report.	address has changed since last
1	f PC or CCE has DISBANDED nger file reports.
GENERAL ELECTIO	<u>ON</u>
☐ 46th day prior	
☐ 32nd day prior	
☐ 18th day prior	TERMINATION REPORT
4th day prior	☐ SPECIAL ELECTION
	Office Sought Gi Check box if report. Check here is and will no lose.  Check box if report.  Check here is and will no lose.  Check here is an and will no lose.  Check here is an and will no lose.  Check here is an and will no lose

FXHIBIT

BILL COWLES FLORIDA DEL ARTMENT OF STATE DIVISION OF LECTIONS CAMPAIGN TREASURER'S REPORT SUMMARY (1) Martin Collins OFFICE USE ONLY Name (2) 2227 Barr Cir Address (number and street) 32807 Orlando FL City, State, Zip Code CHECK IF ADDRESS HAS CHANGED (3) ID Number: (4) Check appropriate box(es): press & Candidate (office sought): County Commission Dist 4 Political Committee CHECK IF PC HAS DISBANDED Committee of Continuous Existence CHECK IF CCE HAS DISBANDED ☐ Party Executive Committee ☐ Electioneering Communication CHECK IF NO OTHER ELECTIONEERING COMMUNICATION REPORTS WILL BE FILED (5) REPORT IDENTIFIERS To 8 131 106 118 106 Cover Period: Report Type A Original Amendment Special Election Report Independent Expenditure Report (6) CONTRIBUTIONS THIS REPORT (7)**EXPENDITURES THIS REPORT** Monetary 5831 Expenditures Cash & Checks Transfers to Office Loans Account Total Monetary Total 5871 Monetary In-Kind (8) Other Distributions TOTAL Monetary Expenditures To Date **TOTAL Monetary Contributions To Date** (10)29500 75 (11) CERTIFICATION It is a first degree misdemeanor for any person to falsify a public record (ss. 839.13, F.S.) I certify that I have examined this report and it is true, I certify that I have examined this report and it is true, correct, and complete. correct, and complete. (Type name) Martin Collins (Type name) Martin Collins Deputy Treasurer Individual (only for Candidate Chairperson (only for PC, PTY & electioneering commun.) electioneering commun. organization)

FXHIBIT

Signature

Candidate Name

Martin Collins

Office Sought

County Commission District 4

Period Covered

8-12-06 to 8-31-06

Contributions

Date Name Address Contributor Occupation Contribution In-kind Amendment Amount
Type Type Description

no new activity

EXHIBIT

8

Candidate Name Office Sought Period Covered Expenditures Martin Collins County Commission District 4 8-12-06 to 8-31-06

Date	Name	Address	Purpose	Expenditure	Amendment	Amount	
				Type			
30-Aug	Office Depot	989 N Semoran Orl 32807	flyers and signage	MON		58.71	

EXHIBIT 8 (9.09)

# STATEMENT OF CANDIDATE

(Section 106.023, F.S.)
(Please print or type)

Signature of Candidate

OFFICE USE ONLY
LEPARTMENT 2016 MAY 18 AM 10: 10

candidate for the office of Florida House Dist 49; have been provided access to read and understand the requirements of Chapter 106, Florida Statutes.

X. Alantin Collins

...

5-10-16

Each candidate must file a statement with the qualifying officer within 10 days after the Appointment of Campaign Treasurer and Designation of Campaign Depository is filed. Willful failure to file this form is a first degree misdemeanor and a civil violation of the Campaign Financing Act which may result in a fine of up to \$1,000, (ss. 106.19(1)(c), 106.265(1), Florida Statutes).

EXHIBIT 9



#### FLORIDA ELECTIONS COMMISSION

107 W. Gaines Street, Suite 224 Collins Building Tallahassee, Florida 32399-1050 Telephone: (850) 922-4539 Fax: (850) 921-0783

www.fec.state.fl.us; fec@myfloridalegal.com

May 25, 2017

Martin Collins 1445 Marsh Creek Lane Orlando, FL 32828-2828

RE: Case No.: FEC 16-603; Respondent: Martin Collins

Dear Mr. Collins:

On October 21, 2016, the Florida Elections Commission received a complaint alleging that you violated Florida's election laws. I have reviewed the complaint and find that it contains one or more legally sufficient allegations. The Commission staff will investigate the following alleged violation:

Section 106.07(7), Florida Statutes: As alleged in the complaint, Respondent, a 2016 candidate for State Representative, may have failed to notify the filing officer on the prescribed reporting date that no report would be filed on that date because he had not received funds, made contributions, or expended reportable funds during the 2016 termination reporting period.

Section 106.141(1), Florida Statutes: As alleged in the complaint, Respondent, a 2016 candidate for State Representative, failed to timely file his 2016 Termination Report reflecting the disposition of all remaining campaign funds.

Section 106.19(1)(c), Florida Statutes: As alleged in the complaint, Respondent, a 2016 candidate for State Representative, may have falsely reported or deliberately failed to include information in his 2016 Termination Report, as required by Chapter 106.

When we conclude the investigation, a copy of the Report of Investigation (ROI) will be mailed to you at the above address. Based on the results of the investigation, a staff attorney will make a written recommendation (Staff Recommendation or SR) to the Commission as to whether there is

probable cause to charge respondent with violating Chapters 104 or 106, Florida Statutes. You will have an opportunity to respond to both the ROI and the SR. The Commission will then hold one or more hearings to determine whether the alleged violations occurred and, if so, the amount of the fine to be imposed. You and the complainant will receive notice at least 14 days before any hearing at which your case is to be considered.

Please note that all documents related to this matter will be mailed to the above address unless you notify us of a new address. Also, please remember that complaints, Commission investigations, investigative reports, and other documents relating to an alleged violation of Chapters 104 or 106, Florida Statutes, are confidential until the Commission finds probable cause or no probable cause.

For additional information, please refer to the "Frequently Asked Questions" section of the Commission's website (<a href="www.fec.state.fl.us">www.fec.state.fl.us</a>). If you have additional questions, please contact **Keith Smith**, the investigator assigned to this case.

Sincerely

Amy McKeever Toman

Executive Director

AMT/dam

### DIVISION OF ELECTIONS FEC NOTICE FORM

RECEIVED

To FEC from Division of Elections

2015 OCT 21 1P 2: 08

STATE OF FLORIDA

Name:

Martin Collins

**Account Number:** 

66370

Treasurer:

Martin Collins

The Division of Elections hereby provides this notice to the Florida Elections Commission pursuant to Sections 106.07(8)(d), 106.22(7) and 106.25, Florida Statutes. An apparent violation of Chapter 106, F.S., has occurred based upon the candidate's alleged failure to file a report after notice as required by section 106.07(8)(d), Florida Statutes, or failure to notify the filing officer on the prescribed reporting date that no report was to be filed as required by Section 106.07(7), Florida Statutes.

The following report or notice is outstanding after notification:

2016 TR

Sent By: Kristi Reid Bronson

Date:

October 20, 2016



#### **AFFIDAVIT**

#### STATE OF FLORIDA

#### County of Leon

#### Kristi Reid Bronson, being duly sworn, says:

- 1. I am the Chief of the Bureau of Election Records of the Division of Elections (Division). In that capacity, I oversee the Division's duties related to the filing of campaign finance reports.
- This affidavit is made upon my personal knowledge, including information obtained from review of the attached records, of which I am the custodian.
- 3. I am of legal age and competent to testify to the matters stated herein.
- 4. Martin Collins (66370) was a 2016 candidate for the office of State Representative.
- On May 18, 2016, Mr. Collins filed the Appointment of Campaign Treasurer and Designation of Campaign Depository with the Division. He appointed himself as treasurer. (See attached documents and acknowledgment letter.)
- 6. The 2016 TR campaign treasurer's report was due on September 22, 2016. On September 23, 2016, the Division mailed Mr. Collins notification that the 2016 TR treasurer's report had not been filed. (See attached letter.)
- On October 3, 2016, the Division mailed Mr. Collins final notification with delivery confirmation that the 2016 TR treasurer's report had not been filed. (See attached letter with delivery confirmation.)
- Mr. Collins did not notify the Division of Elections prior to or on the prescribed reporting date for the 2016 TR report that no report was to be filed.

9. As of October 20, 2016, Mr. Collins has not filed the 2016 TR report.

I hereby swear or affirm that the foregoing information is true and correct to the best of my knowledge.

Signature of Affiant

Sworn to (or affirmed) and subscribed before methis 20th day of October, 2016.

Signature of Notary Public - State of Flyn

Print, Type, or Stamp Commissioned Name of Notary

JOEL MYNARD MY COMMISSION # FF 115466 EXPIRES: May 16, 2018 anded Thru Notary Public Underwriter

Public

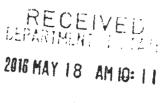
Personally Known

# APPOINTMENT OF CAMPAIGN TREASURER AND DESIGNATION OF CAMPAIGN DEPOSITORY FOR CANDIDATES

(Section 106.021(1), F.S.)

(PLEASE PRINT OR TYPE)

NOTE: This form must be on file with the qualifying officer before opening the campaign account.



JEVIS OF OF ELECTIONS

officer before opening the campa	ign account.						OFFICE	E USE	ONLY
1. CHECK APPROPRIATE BOX(ES	6): -filing to Change:	☐ Trea	surer/De	puty [	Deposito	у 🗆	Office		Party
2. Name of Candidate (in this order  Martin Collin  4. Telephone  5. E-ma  (407) 733-4611 Votem	S il address		code) /	1445	e post office Marsh EL 3	Creek		state,	zip
6. Office sought (include district, circuit, group number)  FL House Dist 49				7. If a candidate for a nonpartisan office, check if applicable:  My intent is to run as a Write-In candidate.					
8. If a candidate for a partisan off	ce, check block	and fill In	name of	party as	applicable:	My inter	nt is to rur	n as a	
Write-In No Party Affi	liation 🖳	Rep	oblic	an		Parl	ty cand	didate.	
9. I have appointed the following	person to act as	my 🔽	Camp	aign Treas	surer 🔲	Deputy	Treasure	er .	
10. Name of Treasurer or Deputy To	easurer								
11. Mailing Address						12. Telepl	none		
1445 Marsh Creek.	In					( )			
13. City 14. O Orlando Oro	•	15. State	16. Z 32	ip Code 828	17. E-mail Votema	address	s Egina.	1.com	1
18. I have designated the following			Primary	Depositor	у 🗆	Secondar	y Deposit	ory	
19. Name of Bank Suntrust	ماه در در در در در این از ا		0. Addres	s NAlat	aya Tr				-
21. City	22. County			23. State			24. Zip C	ode	
Orlando	Drange			FL			328	26	
UNDER PENALTIES OF PERJURY, I DECI DESIGNATION	ARE THAT I HAVE I OF CAMPAIGN DEP					ENT OF CAN ARE TRUE.	IPAIGN TRI	EASURE	ER AND
25. Date		20	6. Signatu	re of Can	didate	· · · · · · · · · · · · · · · · · · ·		-	
5-10-16		)		Tople	the	M	w	_	
27. Treasurer's Acce			ill in the b	lanks and		ppropriate		intmen	t
designated above as:	Campaign T	•		Deputy Tre	asurer.				
5-10-16		X -2	Tille	te	elle	~	7		



RICK SCOTT Governor

KEN DETZNER
Secretary of State

May 20, 2016

Martin Collins 1445 Marsh Creek Lane Orlando, Florida 32828

Dear Representative Collins:

This will acknowledge receipt of the Appointment of Campaign Treasurer and Designation of Campaign Depository for the office of State Representative, which was placed on file in our office on May 18, 2016. Your name has been placed on the 2016 active candidate list.

#### Campaign Treasurer's Reports

Your first campaign treasurer's report will be due on **June 10, 2016**. The report will cover the period of May 1-31, 2016 (M5). All candidates who file reports with the Division of Elections are required to file by means of the Division's Electronic Filing System (EFS).

### Credentials and Sign-ons

Below is the web address to access the EFS and your user identification number. The enclosed sealed envelope contains your initial password. Once you have logged in using the initial password, you will be immediately prompted to change it to a confidential sign-on. You, your campaign treasurer, and deputy treasurers are responsible for protecting these passwords from disclosure and are responsible for all filings using these credentials, unless the Division is notified that your credentials have been compromised.

EFS Website Address: https://efs.dos.state.fl.us

Identification Number: 66370



Martin Collins May 20, 2016 Page Two

#### Pin Numbers

Pin numbers are confidential secure credentials that allow you to submit reports and update personal information. The enclosed sealed envelope contains your confidential pin numbers.

Each candidate is required to provide the Division of Elections with confidential personal information that may be used to allow access in the event that password is forgotten or lost. When you enter the campaign account screen, there will be a drop down box where you pick a question (such as What is your mother's maiden name?) and supply an answer. All passwords and answers to questions are stored as encrypted data and cannot be viewed by Division staff and given out over the phone. Please notify the Division if your credentials have been compromised.

#### **Timely Filing**

All reports filed must be completed and filed through the EFS no later than midnight, Eastern Standard Time, of the due date. Reports not filed by midnight of the due date are late filed and subject to the penalties in Section 106.07(8), Florida Statutes. In the event that the EFS is inoperable on the due date, the report will be accepted as timely filed if filed no later than midnight of the first business day the EFS becomes operable. No fine will be levied during the period the EFS was inoperable.

Any candidate failing to file a report on the designated due date shall be subject to a fine of \$50 per day for the first 3 days late and, thereafter, \$500 per day for each late day, not to exceed 25% of the total receipts or expenditures, whichever is greater, for the period covered by the late report. However, for reports immediately preceding each primary and general election, the fine shall be \$500 per day for each late day, not to exceed 25% of the total receipts or expenditures, whichever is greater, for the period covered by the late report.

#### Electronic Receipts

The person submitting the report on the EFS will be issued an electronic receipt indicating and verifying the report was filed. Each campaign treasurer's report filed by means of the EFS is considered to be under oath by the candidate and campaign treasurer and such persons are subject to the provisions of Section 106.07(5), Florida Statutes.

Martin Collins May 20, 2016 Page Three

#### Instructions and Assistance

An online instruction guide is available to you on the EFS to assist with navigation, data entry, and submission of reports. The Division of Elections will also provide assistance to all users by contacting the EFS Help Desk at (850) 245-6280.

All of the Division's publications and reporting forms are available on the Division of Elections' website at <a href="http://dos.myflorida.com/elections/">http://dos.myflorida.com/elections/</a>. It is your responsibility to read, understand, and follow the requirements of Florida's election laws. Therefore, please print a copy of the following documents: Chapters 104 and 106, Florida Statutes, Candidate and Campaign Treasurer Handbook, Calendar of Reporting Dates, and Rule 1S-2.017, Florida Administrative Code.

Please let me know if you need additional information.

Sincerely,

Kristi Reid Bronson, Chief Bureau of Election Records

KRB/ljr

Enclosures



#### FLORIDA DEPARTMENT OF STATE

#### Ken Detzner Secretary of State

#### DIVISION OF ELECTIONS

September 23, 2016

Martin Collins 1445 Marsh Creek lane Orlando, FL 32828-2828 CAN 66370

Dear Mr. Collins:

Our records indicate that you have not filed either your termination report or notification that no reportable activity occurred, whichever is applicable. The filing date was September 22, 2016.

The law (s. 106.07(8)(b), Fla. Stat.) requires the filing officer to immediately notify you about the missed filing date and the automatic fines that will be assessed for late filing of a report, if a report was due.

- If reportable activity occurred and you have not filed a report, statutory fines are automatically assessed as \$50 per day until you file your report. The total fine for the untimely report cannot exceed 25% of the total receipts or expenditures, whichever is greater, for the cover period. Even if you end up filing your report late, we cannot waive the statutory fines. We will notify you of the specific amount of fines owed once you file your report. You have 20 days from the day you receive the notice to pay the fine or to appeal the fine to the Florida Elections Commission.
- If no reportable activity occurred for the report date(s), you are still required to notify us in writing, via the Division's Electronic Filing System, that no reportable activity occurred. No automatic fines are statutorily assessed.

However, in all cases, failure to file and/or untimely filing of a report of reportable activity, or if applicable, a notice that no reportable activity occurred, may constitute an apparent violation of chapter 106, Fla. Stat. If we refer such matter to the Florida Elections Commission, the Commission may subsequently impose a civil penalty for each violation under chapter 106.265(1), Fla. Stat.

If you have any questions, please contact the help desk at (850) 245-6280.

Sincerely,

Kristi Reid Bronson, Chief Bureau of Election Records



#### FLORIDA DEPARTMENT OF STATE

#### Ken Detzner Secretary of State

#### **DIVISION OF ELECTIONS**

**Final Notice Delivery Confirmation:** 

USPS TRACKING # 8 CUSTOMER RECEIPT PART Tracking or Inquiries go to USPS com or call 1-800-222-1811.

October 3, 2016

Martin Collins 1445 Marsh Creek lane Orlando, FL 32828-2828

CAN 66370

Dear Mr. Collins:

A recent review of the Division's records show that the Division has not yet received your termination report or the required notification that no reportable activity occurred, whichever is applicable.

The Division has previously notified you of the unfiled report or notification. Please file your report or notification. If the report or notification is not filed within 7 days of receipt of this letter, the Division will refer this matter to the Florida Elections Commission, which may impose civil penalties of up to \$1000 per violation, apart from that automatic fine provisions of s. 106.07(8)(b), Fla. Stat.) that are applicable only to campaign finance reports.

As we stated in the prior notices, even if you now file the report or notification, the untimely filing of a report of reportable activity, or if applicable, a notice that no reportable activity occurred, may constitute an apparent violation of chapter 106, Fla. Stat. If we refer such matter to the Florida Elections Commission, the Commission may subsequently impose a civil penalty for each violation under chapter 106.265(1), Fla. Stat.

If you have any questions, please contact the help desk at (850) 245-6280.

Sincerely.

Kristi Reid Bronson, Chief Bureau of Election Records **USPS Mobile** 

Register / Sign In



# USPS Tracking®

Still Have Qu Browse our F



Availab

**Text Updates** 

**Email Updates** 

Si

Tracking Number: 9114901496450630677437

Updated Delivery Day: Wednesday, October 5, 2016

# **Product & Tracking Information**

**Postal Product:** 

Features:

USPS Tracking®

DATE & TIME

STATUS OF ITEM

LOCATION

October 5, 2016, 3:50 pm

Delivered, In/At Mailbox

ORLANDO, FL 32828

Your item was delivered in or at the mailbox at 3:50 pm on October 5, 2016 in ORLANDO, FL 32828.

October 5, 2016, 10:21 am

Out for Delivery

ORLANDO, FL 32828

October 5, 2016, 2:21 am

Arrived at Post Office

ORLANDO, FL 32828

October 4, 2016, 11:14 am

Arrived at USPS Facility

ORLANDO, FL 32824

October 4, 2016, 3:18 am

Departed USPS Facility

TALLAHASSEE, FL 32301

October 3, 2016, 7:55 pm

Arrived at USPS Facility

TALLAHASSEE, FL 32301

# Track Another Package

Tracking (or receipt) number

Track It

## Manage In

Track all your packa No tracking number

Sign up for My

10/18/2016